

AGING STRATEGIC ALIGNMENT PROJECT

State Profile for

ILLINOIS

Home- and Community-based Services for Older Adults and Adults with Physical Disabilities

Background

- Illinois's 60+ population was 2,176,100 in 2008 (16.9% of the state's total population), with 8.2% below the federal poverty level.¹
- The 60+ population is projected to be 2,971,992 in 2025 (16.7% of the state's total population).²
- About 22.7% of all households in 2007 had one or more persons age 65 years and older, and 38.6% of persons age 65 years and older had a disability.³
- Of the 1,830,233 Medicaid beneficiaries in the state in 2003, 6% were aged, 15% were blind and disabled, 19.5% were Dual Eligible, and 3.2% were HCBS waiver beneficiaries.⁴
- Medicaid expenditures for institutional long-term care were 68.6% of total long-term-care expenditures, compared to 31.4% for HCBS in fiscal year 2007.⁵

Abbreviations

AAA	Area Agency on Aging
ADL	Activities of Daily Living
AoA	Administration on Aging
CMS	Centers for Medicare and Medicaid Services
HCBS	Home- and Community-based Services
IADL	Instrumental Activities of Daily Living
MRDD	Mental Retardation and Developmental Disabilities
OAA	Older Americans Act
PACE	Program of All-inclusive Care for the Elderly
SUA	State Unit on Aging

¹ Department of Health and Human Services, Administration on Aging. (2009). *AGing Integrated Database (AGID): American Community Survey (ACS) demographic data 2004-2007 and state-level population estimates data 2000-2008* [Data files]. Available from <http://198.136.163.234/default.asp>

² Department of Health and Human Services, Administration on Aging. (2009). *Aging statistics: Projected future growth of the Older population; By state: 2005-2030; Aged 60 and above* [Data files]. Available from http://www.aoa.gov/AoARoot/Aging_Statistics/future_growth/future_growth.aspx.

³ Reimbursement and Research Department, American Health Care Association. (2006, August 29). *The state long-term health care sector 2005: Characteristics, utilization, and government funding*. Washington, DC: Author.

⁴ U.S. Census Bureau, 2007 American Community Survey, United States and States. *Percent of households with one or more people 65 years and over (R1104) and Percent of people 65 years and over with a disability (R1803)*.

⁵ Burwell, B., Sredl, K., & Eiken. S. (2008, September 26). *Medicaid long term care expenditures FY 2007*. Eagan, MN: Thomson Reuters.

Government Structure to Manage HCBS

- **SUA:** Illinois Department on Aging.
www.state.il.us/aging/
- **State Medicaid Agency:** Illinois Department of Healthcare and Family Services.
www.hfs.illinois.gov/
- Illinois does not have a consolidated agency for long-term-care programs.
- The director of Illinois's SUA reports to the Governor.

Single Point of Entry (SPE)/Aging and Disability Resource Center (ADRC)

- Illinois has an ADRC that in the process of becoming statewide.
- All ADRC sites have a physical (bricks and mortar) infrastructure.
- In addition to serving older adults, Illinois's ADRC serves those with physical disabilities.
- Illinois's ultimate goal for the ADRC is to establish statewide coordinated points of entry in combination with the ADRCs.

Assessment Process

Medicaid

- For Medicaid applicants, in determining functional eligibility for nursing home pre-admission, Illinois requires an in-person assessment by someone other than nursing home staff. The assessment is conducted by the Case Coordination Units.
- Case Coordination Units are private entities with which the Department on Aging contracts to handle assessment and other activities, including case management for the Community Care Program.

Non-Medicaid

- For non-Medicaid applicants in Illinois, nursing home pre-admission assessment is performed by someone other than nursing home staff. The assessment is done in-person for adults with physical disabilities and all adults aged 60 and older by the Case Coordination Units.
- All consumers in Illinois go through the same assessment process. Assessments are conducted in-person before entering a nursing home. However, there are instances in which an individual may have entered a nursing home prior to assessment.

State Medicaid Plan

- Illinois provides HCBS through the state Medicaid plan.
- Refer to Table 1 for specific services provided.
- **PACE:** Illinois has one PACE site. In addition, two are in the planning stage.

Medicaid Waivers

- Illinois has three waivers that provide HCBS to older adults and/or adults with physical disabilities. These are: Disabled; Elderly; and Supportive Living Facility.
- **Disabled:** This program serves those with physical disabilities up to the age of 59 years.
- **Elderly:** This program is for adults age 60 years and older who have a Determination of Need score of 29 or greater. There are no income limits for individuals to qualify for this program. The asset limit for an individual is \$17,500. The program is implemented as part of the state's Community Care Program (described below).
- **Supportive Living Facility:** This program serves persons with physical disabilities age 22-64 years and adults 65 years and older. The program is an alternative to nursing home care and combines apartment-style housing with personal care and other supportive services. There are 102 program sites across the state

with 7,900 apartments. Another 45 program sites with an additional 4,000 apartments have been approved and are in various stages of development. Participants in the program must meet Medicaid eligibility and have a Determination of Need score of 29 or greater. The income and asset limits for an individual are \$674/month and \$2,000, respectively. For a married couple, the income and assets limits are \$1,011/month and \$3,000, respectively.

- Refer to Table 2 for an overview of selected HCBS programs. Table 1 shows the types of services offered under each program.

CMS-funded Programs and Grants

- Illinois has two CMS-funded programs and grants that provide HCBS to older adults and/or adults with physical disabilities. These are: Cash and Counseling and Money Follows the Person.
- **Cash and Counseling:** This program is for adults age 60 and over. The program is being piloted in four areas of the state and serves 200 participants. The program operates under a consumer-directed model in which participants control the services they receive and use a fiscal intermediary for payroll, tax and reimbursement activities.
- **Money Follows the Person:** Applicants who have resided in a nursing home for six months or more, who are on Medicaid, and who express an interest in returning to the community (interest expressed via the MDS) are eligible for the program. Qualifications to participate in this program are not based on age. The asset limit for an individual is \$17,500.
- Refer to Table 2 for an overview of selected HCBS programs. Table 1 shows the types of services offered.

State-funded HCBS Programs

- Illinois has one state-funded programs that provides HCBS to older adults and/or adults with physical disabilities. This is: Community Care Program.

- **Community Care Program:** This program serves those age 60 and older. Individuals must have \$17,500 or less in assets to qualify and a DoN score of 29 or greater. All the requirements and services under this program are the same as under the Elderly Waiver; the difference is that this program reimburses for some services that cannot be reimbursed through Medicaid.
- Refer to Table 2 for an overview of selected HCBS programs. Table 1 shows the types of services offered.

Locally Funded HCBS Programs

- Illinois does not use local funds for HCBS for older adults and/or adults with physical disabilities.

OAA-funded Programs and Grants

- Refer to Table 1 for services provided through Title III of the OAA.
- Illinois does not use cost-sharing mechanisms or sliding fee scales in the delivery of Title III services.
- Illinois has one other OAA-funded program and grant that provides HCBS to older adults and/or adults with physical disabilities. This is: Nursing Home Diversion Grant.

Social Service Block Grants (SSBG) and Community Service Block Grants (CSBG) for HCBS

- *Information not reported.*

Consumer Direction

- Illinois offers consumer-directed options. The HCBS programs in the state that offer consumer direction are: Money Follows the Person and Community Care Program.
- Models of consumer direction available in the state include: Cash and Counseling.

- Those permitted to provide services under consumer direction in Illinois are: provider agencies, adult children of the consumer, other family members, and friends. The only restriction is that the provider cannot live in the same household as the individual receiving the services.
- Illinois uses fiscal intermediary services in connection with consumer direction; there is one fiscal intermediary in the state.
- Illinois has also changed the process of how case management occurs by coordinating the assessment process. An applicant is assessed for all of his or her needs rather than being assessed for a particular program.
- There has been continued improvement in home care worker wages from \$10.23 in 2003 to \$16.23 in 2008, as well as added reimbursement for home care workers, \$1.33 per hour worked, for health insurance.
- The Adult Day Care reimbursement rate changed from \$7.25 to \$9.25 in 2008.

Managed Care

- Illinois does not have HCBS programs run by managed care health plans.

Major Accomplishments and Initiatives

- A major accomplishment in Illinois is the Money Follows the Person grant.

Types of Services	Program Type / Funding Source							
	Medicaid Waivers			CMS-funded Programs and Grants		State-funded Programs	State Medicaid Plan	OAA Title III
	Disabled	Elderly	Supportive Living Facility	Cash and Counseling	Money Follows the Person	Community Care Program		
Adult Day Care / Adult Day Health	X	X				X		X
Assisted Living								
Caregiver Services / Respite / Education	X	X		X	X	X		
Case Management / Care Coordination	X	X	X	X	X	X		X
Chore / Homemaking	X	X	X	X	X	X		X
Companion Services / Socialization Activities								
Employment								
Equipment / Supplies / Modifications / Assistive Technology	X	X	X		X	X	X	
Health Promotion Activities			X	X	X			
Home Health / Personal Care	X		X	X			X	
Information / Assistance / Referral			X	X	X			X
Legal Assistance / Financial Advice								X
Medical / Dental / Medication Care			X					
Mental and Behavioral Health Services								
Nursing	X							
Nutrition / Meals	X		X	X	X			X
Personal Supports for Community Living / Transitioning			X		X			
Rehabilitation / Therapy	X						X	
Residential Services								
Transportation			X	X	X		X	X
Other/Unspecified HCBS								

Table 2: Selected HCBS Programs for Older Adults and Adults with Physical Disabilities in Illinois

Program Type / Funding Source	Program Name	Ages Served	Nursing Home Level of Care Required	Entity Responsible for Functional Assessment	Entity Responsible for Financial Assessment	Entity Responsible for Case Management	Waiting List (Number)	Consumer Direction Option
Medicaid Waivers	Disabled	0-59	Information not reported	Information not reported	Information not reported	Information not reported	No	Information not reported
	Elderly	60+	Yes	Case Coordination Unit	Case Coordination Unit	Case Coordination Unit	No	Information not reported
	Supportive Living Facility	Persons with physical disabilities age 22-64 and persons age 65+	Yes	State agency: Department on Aging (for ages 60+) or Division of Rehabilitation Services (younger than age 60)	County/Parish	Provider Facility	No	No
CMS-funded Programs and Grants	Cash and Counseling	60+	Information not reported	Information not reported	Information not reported	Information not reported	Information not reported	Information not reported
	Money Follows the Person	Not based on age	Yes	Information not reported	Case Coordination Unit	Case Coordination Unit	No	Yes
State-funded Programs	Community Care Program	60+	Yes	Case Coordination Unit	Case Coordination Unit	Case Coordination Unit	No	Yes