

AGING STRATEGIC ALIGNMENT PROJECT

State Profile for

OHIO

Home- and Community-based Services for Older Adults and Adults with Physical Disabilities

Background

- Ohio's 60+ population was 2,158,611 in 2008 (18.8% of the state's total population), with 8.1% below the federal poverty level.¹
- The 60+ population is projected to be 2,908,799 in 2025 (25.1% of the state's total population).²
- About 23.8% of all households in 2007 had one or more persons age 65 years and over, and 39.3% of persons age 65 years and older had a disability.³
- Of the 1,778,325 Medicaid beneficiaries in the state in 2003, 7.6% were aged, 15.9% were blind and disabled, 2.4% were Dual Eligible, and 14.5% were HCBS waiver beneficiaries.⁴
- Medicaid expenditures for institutional long-term care were 69.9% of total long-term-care expenditures, compared to 30.2% for HCBS in fiscal year 2007.⁵

Abbreviations

AAA	Area Agency on Aging
ADL	Activities of Daily Living
AoA	Administration on Aging
CMS	Centers for Medicare and Medicaid Services
HCBS	Home- and Community-based Services
IADL	Instrumental Activities of Daily Living
MRDD	Mental Retardation and Developmental Disabilities
OAA	Older Americans Act
PACE	Program of All-inclusive Care for the Elderly
SUA	State Unit on Aging

¹ Department of Health and Human Services, Administration on Aging. (2009). *AGing Integrated Database (AGID): American Community Survey (ACS) demographic data 2004-2007 and state-level population estimates data 2000-2008* [Data files]. Available from <http://198.136.163.234/default.asp>

² Department of Health and Human Services, Administration on Aging. (2009). *Aging statistics: Projected future growth of the Older population; By state: 2005-2030; Aged 60 and above* [Data files]. Available from http://www.aoa.gov/AoARoot/Aging_Statistics/future_growth/future_growth.aspx.

³ Reimbursement and Research Department, American Health Care Association. (2006, August 29). *The state long-term health care sector 2005: Characteristics, utilization, and government funding*. Washington, DC: Author.

⁴ U.S. Census Bureau, 2007 American Community Survey, United States and States. *Percent of households with one or more people 65 years and over* (R1104) and *Percent of people 65 years and over with a disability* (R1803).

⁵ Burwell, B., Sredl, K., & Eiken, S. (2008, September 26). *Medicaid long term care expenditures FY 2007*. Eagan, MN: Thomson Reuters.

Government Structure to Manage HCBS

- **SUA:** Ohio Department of Aging.
www.goldenbuckeye.com
- **State Medicaid Agency:** Ohio Department of Job and Family Services.
www.jfs.ohio.gov
- Ohio does not have a consolidated agency for long-term-care programs.
- The director of Ohio's SUA reports to the Governor.
- Ohio has 12 Area Agencies on Aging.

Single Point of Entry (SPE)/Aging and Disability Resource Center (ADRC)

- Ohio has ADRCs under development in several regions of the state.
- Both virtual and physical sites are being planned for implementation.
- In addition to serving older adults, Ohio's ADRCs serve adults with physical disabilities.
- The ADRCs are changing into Ohio's Front Door as part of the state's unified long-term-care budget initiative.

Assessment Process

Medicaid

- For Medicaid applicants, in determining functional eligibility for nursing home pre-admission, an in-person assessment is done by someone other than nursing home staff. The assessment is conducted in-person by AAA staff for all applicants seeking admission to a facility that accepts Medicaid.

Non-Medicaid

- For non-Medicaid applicants in Ohio, nursing home pre-admission assessment is performed by someone other than nursing home staff. The assessment is done in person by AAA staff for all persons including older

adults, individuals with MRDD, physical disabilities, and mental illness who are at risk of spend down to Medicaid.

- This process allows nursing homes to establish a date of admission for reimbursement purposes and gives AAAs the ability to assess individuals who may be placed appropriately in the Medicaid HCBS waiver program.

State Medicaid Plan

- Ohio provides HCBS through the state Medicaid plan.
- Refer to Table 1 for specific services provided.
- **PACE:** Ohio has two PACE sites. All eligibility determinations and case management are done by the sites.

Medicaid Waivers

- Ohio has four waivers that provide HCBS to older adults and/or adults with physical disabilities. These are: Assisted Living, Choices, Ohio Home Care, and PASSPORT.
- **Assisted Living:** Eligible persons include those in a nursing home, on a waiver related to nursing home eligibility, or in a residential care facility or assisted living facility for at least six months, who have spent down to Medicaid. Participants can use up to 100% of nursing home costs.
- **Choices:** This program is currently available in four regions. There is flexible spending on services of up to 60% of nursing home costs. A consumer-direction model is used that allows participants to hire, train and fire providers.
- **Ohio Home Care:** This program serves adults over age 60 who are medically fragile. The cost allowance is tied to the cost of hospital rather than nursing home care. It is funded through the general revenue and federal match.
- **PASSPORT:** This program offers flexible spending up to a cost cap of 60% of nursing home cost. It is funded by state general revenue and federal match,

franchise fees on nursing home beds, provider fees, and a portion of off-track betting proceeds. The single and married income limits are 300% of Supplemental Security Income (SSI), and the asset limits for both are \$1,500.

- Refer to Table 2 for an overview of selected HCBS programs. Table 1 shows the types of services offered under each program.

CMS-funded Programs and Grants

- Ohio has one CMS-funded program grant that provides HCBS to older adults and/or adults with physical disabilities. This is: Money Follows the Person, which is called Ohio Home Choice.
- **Ohio Home Choice:** Applicants must be in an intermediate care facility for mental retardation or a nursing home for at least six months, and have continuing nursing home level of care needs.
- Refer to Table 2 for an overview of selected HCBS programs. Table 1 shows the types of services offered.

State-funded HCBS Programs

- Ohio does not have state-funded programs that provide HCBS to older adults and/or adults with physical disabilities.

Locally Funded HCBS Programs

- Ohio uses local funds for HCBS for older adults and/or adults with physical disabilities.
- **Elderly Services Program:** This is an HCBS program in the southern part of the state. It resembles a Medicaid waiver program but serves participants who are not eligible for them. The program often serves persons who do not have a nursing level-of-care need.
- Other counties and municipalities use local funds primarily for senior centers.

OAA-funded Programs and Grants

- Ohio has a suggested sliding fee scale for the delivery of Title III services but the AAAs are given flexibility in its use.
- Refer to Table 1 for services provided through Title III of the OAA.
- Ohio does not have OAA-funded programs or grants that provide HCBS to older adults and/or adults with physical disabilities.

Social Service Block Grants (SSBG) and Community Service Block Grants (CSBG) for HCBS

- Ohio uses SSBG and CSBG to provide HCBS for older adults and/or adults with physical disabilities.
- These grants are implemented differently throughout the state and allocated on a first-come, first-served basis until the funds are depleted.

Consumer Direction

- Ohio offers consumer-directed options. The HCBS programs in the state that offer consumer direction are Choices, PASSPORT, Assisted Living and Home Choice.
- Models of consumer direction available in the state include a modified Cash and Counseling model.
- Those permitted to provide services include provider agencies, spouses, adult children, other family members, and friends.

Managed Care

- *Information not reported.*

Major Accomplishments and Initiatives

- The initiative that will have the greatest impact is the Unified Long Term Care Budget, which involves a systems-wide review and revamping of Ohio's long-term-care services. More than 300 providers and stakeholders collaborated on the development of 120 recommendations in a final report that went to the state legislature on June 1, 2008. The recommendations will be implemented over the next two biennial budget cycles.

Table 1: Types of Home- and Community-based Services Provided Under Ohio's Programs for Older Adults and Adults with Physical Disabilities

Types of Services	Program Type / Funding Source						
	Medicaid Waivers				CMS-funded Programs and Grants	State Medicaid Plan	OAA Title III
	Assisted Living	Choices	Ohio Home Care	PASSPORT	Money Follows the Person/Home Choice		
Adult Day Care / Adult Day Health				X			X
Assisted Living	X						
Caregiver Services / Respite / Education							X
Case Management / Care Coordination			X				
Chore / Homemaking			X	X			X
Companion Services / Socialization Activities							
Employment							
Equipment / Supplies / Modifications / Assistive Technology			X	X	X		
Health Promotion Activities							
Home Health / Personal Care		X	X	X		X	X
Information / Assistance / Referral							
Legal Assistance / Financial Advice		X					
Medical / Dental / Medication Care							
Mental and Behavioral Health Services				X			
Nursing						X	
Nutrition / Meals			X	X			X
Personal Supports for Community Living / Transitioning	X	X			X		
Rehabilitation / Therapy							
Residential Services							
Transportation							X
Other/Unspecified HCBS			X		X	X	

Table 2: Selected HCBS Programs for Older Adults and Adults with Physical Disabilities in Ohio

Program Type / Funding Source	Program Name	Ages Served	Nursing Home Level of Care Required	Entity Responsible for Functional Assessment	Entity Responsible for Financial Assessment	Entity Responsible for Case Management	Waiting List (Number)	Consumer Direction Option
Medicaid Waivers	Assisted Living	18+	Yes	Area Agency on Aging	County	Area Agency on Aging	No	Yes
	Choices	60+	Yes	Area Agency on Aging	County	Area Agency on Aging	Information not reported	Yes
	Ohio Home Care	60+	Yes	CareStar (private entity that provides those under 60 with functional assessment and case management)	County	CareStar	Information not reported	Information not reported
	PASSPORT	60+	Yes	Area Agency on Aging	County	Area Agency on Aging	No	Yes
CMS-funded Programs and Grants	MFP/Home Choice	Any age	Yes	Area Agency on Aging; County	County	Area Agency on Aging; County	No	Yes